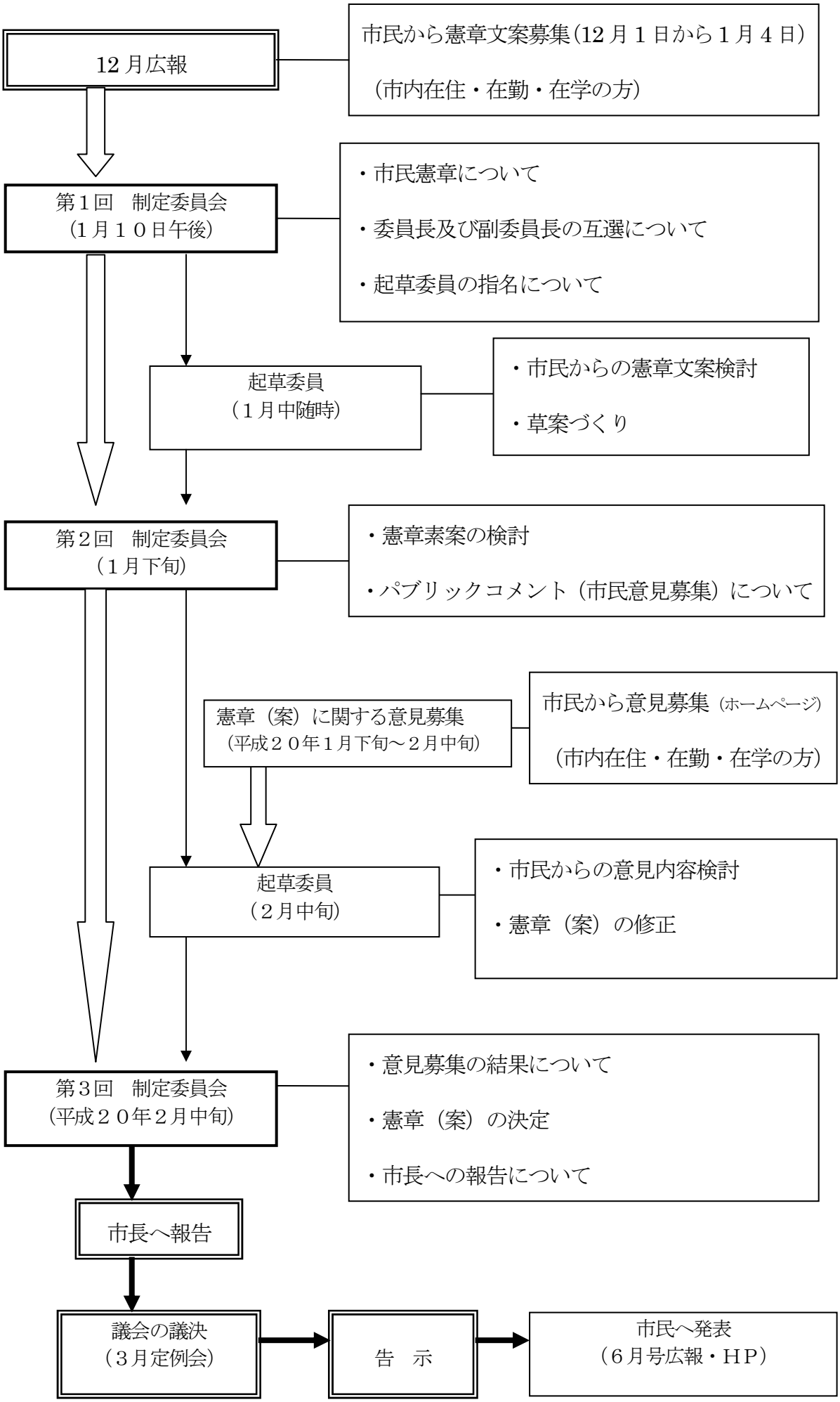市民憲章制定までのスケジュール